## Message Text

## CONFIDENTIAL

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INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 PA-01 PRS-01 SP-02 SS-15 DHA-02 NSCE-00 SSO-00 USIE-00 INRE-00 TRSE-00 ACDA-07 AID-05 /085 W

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FM AMEMBASSY LAGOS

TO SECSTATE WASHDC IMMEDIATE 3131

INFO AMEMBASSY DAR ES SALAAM IMMEDIATE

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AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

CONFIDENTIAL LAGOS 9517

FROM USDEL

E.O. 11652: XGDS-1 TAGS: PORG, ZA, WA, US

SUBJECT: LAGOS CONFERENCE: CONVERSATION WITH KAUNDA - NAMIBIA

REF: LAGOS 9516

1. FLLOWING A DISCUSSION OF THE RHODESIAN SITUATION DURING OUR CONVERSATION WITH PRESIDENT KAUNDA AUGUST 27, WE TOUCHED BRIFLY ON NAMIBIA. AMBASSADOR YOUNG SAID HE BELIEVES THAT SOUTH AFRICA CONTINUES TO PREFER AN INTERNAL SOLUTION AND TO HOPE THAT SWAPO WILL TAKE POSITIONS WHICH WOULD ENABLE THE SOUTH AFRICANS TO BLAME THEM FOR ANY BREAKDOWN OF THE CURRENT INITIATIVE FOR A NEGOTIATED SETTLEMENT. THUS GREATER FLEXIIBILITY BY SWAPO THAN THEY HAVE SHOWN THUS FAR IS OF PRIME IMPORTANCE.

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2. YOUNG NOTED THAT THE SOUTH AFRICANS HAD MOVED FURTHER TO PLACE THEIR ADMINISTRATOR-GENERAL IN NAMIBIA. WE ARE CONCERNED THAT A UN SPECIAL REPRESENTATIVE BE NAMED AND SENT TO NAMIBIA AS SOON AS POSSIBLE. WE HAD HOPED WE COULD GET THE UN SYG TO BEGIN TO ACT TOWARD THIS END, BUT HE HAS NOT AND WE BELIEVE THAT STRONG SUPPORT FROM THE FRONT LINE STATES IS NEEDED TO GET THE PROCESS IN MOTION.

- 3. KAUNDA DID NOT RESPOND TO THIS, BUT SAID HE WAS GLAD THE WEST WAS OPPOSING THE SOUTH AFRICAN RUSH TO ELECTIONS IN NAMIBIA. HE SAID THERE MUST BE TIME FOR AN ABATEMENT OF "TENSION, MISTRUST AND HATRED" HE HOPED THE FIVE WESTERN MEMBERS OF THE SECURITYCOUNCIL WOULD STAND FIRM ON THIS, AND WOULD SEE TO THE CESSATION OF CONDITIONS FOR ELECTIONS WHICH "WILL GET NAMIBIA OFF TO A GOOD START."
- 4. WE RECOUNTED THE POSITION SWAPO HAD TAKEN WITH THE FIVE REGARDING A PHASED WITHDRAWAL OF SOUTH AFRICAN TROOPS FROM NAMBIA, AND THE POTENTIAL PROBLEM THIS WILL POSE TO FURTHER NEGOTIATIONS FOR A SETTLEMENT. HE MADE NO DIRECT RESPONSE TO THIS OR TO OUR DESCRIPTION OF OTHER ASPECTS OF THE TALKS WITH SWAPO, WITH ONE EXCEPTION. HE SAID THE QUESTION OF NAMIBIAN POLITICAL PRISONERS IN ZAMBIA IS NO PROBLEM, FOR MOST OF THE 900 PEOPLE FORMERLY BEING HELD IN ZAMBIA HAVE REJOINED SWAPO. THE REMAINDER ARE IN REFUGEE CAMPS.
- 5. HOWEVER, HE ADMITTED THAT ANDREAS SHIPANGA AND THE OTHERS DETAINED IN TANZANIA DO CONSTITUTE "A PROBLEM FOR US." HE MAINTAINED THAT BECAUSE THESE MEN NOW SO MUCH ABOUT ZAMBIAN SECURITY ARRANGEMENTS, AND BECAUSE ONCE BEFORE THEY HAD SHOWN A WILLINGNESS TO COOPERATE WITH SOUTH AFRICA, THEIR RELEASE COULD REPRESENT A DANGER TO THE SECURITY OF ZAMBIA: "THIS IS AN HONEST FACT, A PROBLEM OF OUR SECURITY."

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6. KAUNDA'S FOCUS IS, UNDERSTANDABLY, CENTERED ON RHODESIA. HE OFFERED NO STRONG OPINIONS ON NAIBIA. HE REMAINS HIGHLY SUSPICIOUS OF SOUTH AFRICA, AND WE BELIEVE THAT ONLY IF NYERERE PRESSES FOR GREAER FLEXIBILITY BY SWAPO - IF THIS BECOMES NECESSARY, WE WELL IT MIGHT - WOULD KAUNDA BE INCLINED TO USE HIS INFLUENCE WITH SWAPO. HIS REMARKS ABOUT SHIPANGA HIGHLIGHT A POTENTIAL PROBLM. HOWEVER, THE ANSWER TO THIS MAY LIE MORE WITH NYERERE THAN KAUNDA.

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Subject: LAGOS CONFERENCE: CONVERSATION WITH KAUNDA - NAMIBIA

TAGS: PORG, PDEV, ZA, WA, US, (YOUNG, ANDREW), (KAUNDA, KENNETH DAVID)

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